## TRIBUTE TO DALE BROWN

### HON. ROB PORTMAN

OF OHIO

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, April 30, 1996*

Mr. PORTMAN. Mr. Speaker, I am extremely pleased to rise today in recognition of Ms. Dale P. Brown, a distinguished citizen of Cincinnati.

On Wednesday, May 1, Ms. Brown will receive the prestigious Human Relations Award from the Cincinnati Chapter of the American Jewish Committee, a much deserved honor for all of the work she has done both professionally and for her community.

Ms. Brown has made quite a mark on Cincinnati. As the president and CEO of the Sive/Young & Rubicam advertising firm, Dale Brown has led her company through a period of rapid growth and deep community involvement.

Dale Brown also helped reengineer the United Way ''Shaping the Future'' Task Force, is the communications chair for the 1996 United Way campaign, and was named a Career Woman of Achievement by the Cincinnati YWCA. And I have had the pleasure of working with Ms. Brown, in her role as a founding member of the steering committee of the Coalition for a Drug-Free Greater Cincinnati, a grassroots group that I organized to fight the war on drugs at the local level.

Mr. Speaker, I hope that you will join me and the rest of my colleagues in recognizing Dale Brown for all her selfless contributions to her community. Whether leading her business to unprecedented success or volunteering in the fight against teenage drug use, Brown is an inspiration to those around her. Cincinnati is fortunate to have someone of her caliber in our midst.

## PRAISING OUR DIPLOMATIC CORPS

### HON. BILL RICHARDSON

OF NEW MEXICO

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, April 30, 1996*

Mr. RICHARDSON. Mr. Speaker, as a member of our Permanent Select Committee on Intelligence, I have had the unique opportunity to participate in a number of highly sensitive foreign affairs missions. In each of my overseas assignments, I have had the great pleasure of working with exceptional members of our diplomatic corps.

Sadly, the corps is not always appreciated as the State Department has been under siege, even by some Members of this body who seek to undermine the activity of our diplomatic corps to properly represent U.S. interests and citizens overseas.

The work that our diplomats do in representing this country has a profound impact. Their work enables our country to engage in international business, but more importantly, they save our country blood by defusing crises before we need to send our military.

Ambassadors, and indeed our entire diplomatic corps, are our country's first line of defense and are critical to our national security and interest.

Our most able Ambassador to Spain, the Honorable Richard Gardner recently presented an eloquent case defending and explaining the work of our diplomats. I urge my colleagues to review Ambassador Gardner's March 29, 1996, speech to the American Society of International Law which is excerpted here.

WHO NEEDS AMBASSADORS?

I come to you as a deeply troubled ambassador. I am troubled by the lack of understanding in our country today about our foreign policy priorities and the vital role of our embassies in implementing them. I sometimes think that what our ambassadors and embassies do is one of our country's best kept secrets.

During the Cold War there was also confusion and ignorance, but at least there was bipartisan consensus on the need for American leadership in defending freedom in the world against Soviet aggression and the spread of totalitarian communism.

Much of my work as ambassador to Italy was dominated by this overriding priority. At a time when some Italian leaders were flirting with the compromesso storico—a government alliance between Christian Democrats and an Italian Communist Party still largely oriented toward Moscow—I was able to play a modest role in making sure the Italians understood why the United States opposed the entry of Communist parties into the governments of NATO allies.

When the Soviet Union began threatening Europe by deploying its SS–20 missiles, it was vitally important for NATO to respond by deploying the Pershing 2 and cruise missiles. It soon became clear that the deployment could not occur without a favorable decision by Italy. Our embassy in Rome was able to persuade an Italian Socialist Party with a history of hostility to NATO to do an about-face and vote for the cruise missile deployment in the Italian Parliament along with the Christian Democrats and the small non-communist lay parties.

Some years later Mikhail Gorbachev said it was the NATO decision to deploy the Pershing and cruise missiles—not the Strategic Defense Initiative as some have claimed—that helped bring him to the realization that his country had to move from a policy based on military threats to one of accommodation with the West.

So at the height of the Cold War, it did not take a genius to understand the need for strong U.S. leadership in the world and for effective ambassadors and embassies in support of that leadership.

Today, however, there is no single unifying threat to help justify and define a world role for the United States. As a result, we are witnessing devastating reductions in the State Department budget which covers the cost of our embassies overseas.

Now that there is no longer a Soviet Union and a Communist threat, what is our foreign policy all about? And what is the current need for ambassadors and embassies?

A common refrain heard today is that American foreign policy lacks a single unifying goal and a coherent strategy for achieving it. But precisely because the post Cold War world is so complex, so rapidly evolving, and characterized by so many diverse threats to our interests, it is difficult to encapsulate in one sentence or one paragraph a definition of American foreign policy that has global application.

Perhaps we should start by recalling what our foreign policy was all about before there was a Cold War. It was about trying to create a world in which the American people could be secure and prosperous and see their deeply held values of political and economic freedom increasingly realized in other parts of the world. Well, that is still the purpose of our foreign policy today.

Presidents Franklin Roosevelt and Harry Truman, with broad bipartisan support from Republicans like Wendell Willkie and Arthur Vandenberg, sought to implement these high purposes with a policy of practical internationalism, which I define as working with other countries in bilateral, regional and global institutions to advance common interests in peace, welfare and human rights.

Our postwar ''founding fathers'' in both political parties understood the importance of military power and the need to act alone if necessary in defense of U.S. interests. But they also gave us the United Nations, the Bretton Woods organizations, GATT, the Marshall Plan, NATO and the Point Four program as indispensable instruments for achieving our national purposes in close cooperation with others.

We are working with host governments to restore momentum to the endangered Middle East peace process by mobilizing international action against the Hamas terrorists and their supporters, providing technical assistance and economic aid to the Palestinian authority, encouraging the vital Syrian-Israeli negotiations, and promoting regional Middle East economic development.

We have been consulting with key European governments such as Spain as well as with the EU Commission in Brussels on how to bring a peaceful transition to democracy in Cuba.

On the second priority: confronting the new transnational threat:

Having worked successfully with our host governments for the unconditional and indefinite extension of the Non-Proliferation Treaty—a major diplomatic achievement—we are focusing now on building support for a Comprehensive Test Ban Agreement, on keeping weapons of mass destruction out of the hands of countries like Iran, Iraq and Libya, and on securing needed European financial contributions for the Korean Energy Development Organization, an essential vehicle for terminating North Korea's nuclear weapons program.

We are working to strengthen bilateral and multilateral arrangements to assure the identification, extradition and prosecution of persons engaged in drug trafficking, organized crime, terrorism and alien smuggling, and we are building European support for new institutions to train law enforcement officers in former Communist countries, such as the International Law Enforcement Academy in Budapest.

And we are giving a new priority in our diplomacy to the protection of the global environment, coordinating our negotiating positions and assistance programs on such issues as population, climate change, ozone depletion, desertification, and marine pollution. For we have learned that environmental initiatives can be vitally important to our goals of prosperity and security: negotiations on water resources are central to the Middle East peace process, and a Haiti denuded of its forests will have a hard time supporting a stable democracy and keeping its people from flooding our shores.

On the third priority: promoting open markets and prosperity:

Having worked with our host countries to bring a successful conclusion to the Uruguay Round, we are now busily engaged in discussing left-over questions like market access for audiovisuals, telecommunications, and bio-engineered foods, and new issues like trade and labor standards, trade and environment, and trade and competition policy.

We are also encouraging the enlargement of the European Union to Central and Eastern Europe and we are reporting carefully on the prospects of the European Monetary Union by the target date of 1999 and on the implications of an EMU for U.S. interests.

In carrying out this rich global foreign policy agenda we will be greatly assisted by the

agreement that was reached in Madrid last December between President Clinton, Prime Minister Felipe Gonzalez and President Jacques Santer of the European Commission on the ''New Transatlantic Agenda'' and its accompanying ''U.S.-EU Action Plan.''

These documents were a major achievement of Spain's EU presidency. They represent an historic breakthrough in U.S. relations with the European Union, moving those relations beyond consultation to common action on almost all of the foreign policy questions I cited earlier and many others I have no time to mention.

A senior-level group from the United States, the European Commission and the EU Presidency country (currently Italy) is responsible for monitoring progress on this large agenda and modifying it as necessary.

The Madrid documents commit the U.S. and the EU to building a new ''Transatlantic Marketplace.'' We have agreed to undertake a study on the reduction or elimination of tariffs and non-tariff barriers between the two sides of the Atlantic. Even as the study proceeds, we will be looking at things that can be done rather promptly, such as eliminating investment restrictions, duplicative testing and certification requirements, and conflicting regulations. This means more work not only in Brussels and Washington but in each of our embassies.

We will also be following closely the EU's Intergovernmental Conference (IGC) that is now opening in Turin. The common foreign and security policy provided for in the Maastricht Treaty is still a work in progress. Although the EU provides substantial economic aid and takes important regional trade initiatives, it has so far proved unable to deal with urgent security crisis like those in the former Yugoslavia and the Aegean.

The IGC offers an opportunity to revise EU institutions and procedures so that a common foreign and security policy can be made to work in an EU whose membership could grow from 15 to 27 in the decade ahead. We hope that opportunity will be seized.

What changes the IGC should make in the Maastricht Treaty is exclusively for the EU countries to decide, but the United States is not indifferent to the outcome. We believe our interests are served by continuing progress toward European political as well as economic unity, which will make Europe a more effective partner for the United States in world affairs.

The question that remains to be answered is whether the American people and the Congress are willing to provide the financial resources to make all this activity possible. The politics of our national budget situation has ominous implications for our foreign policy in general and our international diplomacy in particular.

Let us begin with some very round numbers. We have a Gross Domestic Product of about $7 trillion and a federal budget of about $1.6 trillion. Nearly $1.1 trillion of that $1.6 trillion goes to mandatory payments—the so-called entitlement programs such as Medicare, Medicaid, and social security and also federal pensions and interest on the national debt. The remaining $500 billion divides about equally between the defense budget and civilian discretionary spending—which account for some $250 * * *.

Of the $250 billion of civilian discretionary spending, about $20 billion used to be devoted on the average of years to international affairs—the so-called 150 account. This account includes our assessed and voluntary payments to the UN, our bilateral aid and contributions to the international financial institutions, the U.S. Information Agency's broadcasting and educational exchange programs, and the State Department budget.

Congressional spending cuts have now brought the international affairs account down to about $17 billion annually—about 1 percent of our total budget. Taking inflation into account, this $17 billion is nearly a 50 percent reduction in real terms from the level of a decade ago. For Fiscal Year 1997, the Congressional leadership proposes a cut to $15.7 billion. Its 7-year plan to balance the budget would bring international affairs spending down to $12.5 billion a year by 2002.

Keep in mind that about $5 billion of the 150 account, goes to Israel and Egypt—rightly so, in my opinion, because of the priority we accord to Middle East peace. So under the Congressional balanced budget scenario only $7.5 billion would be left four years from now for all of our other international spending.

These actual and prospective cuts in our international affairs account are devastating. Among other things, they mean:

that we cannot pay our legally owing dues to the United Nations system, thus severely undermining the world organization's work for peace and compromising our efforts for UN reform.

that we cannot pay our fair share of voluntary contributions to UN agencies and international financial institutions to assist the world's poor and promote free markets, economic growth, environmental protection and population stabilization;

that we must drastically cut back the reach of the Voice of America and the size of our Fullbright and International Visitor programs, all of them important vehicles for influencing foreign opinion about the United States;

that we will have insufficient funds to respond to aid requirements in Bosnia, Haiti, the Middle East, the former Communist countries and in any new crisis where our national interests are at * * *.

Why did they do these things?

Because they understood the growing interdependence between conditions in our country and conditions in our global neighborhood.

Because they understood that our best chance to shape the world environment to promote our national security and welfare was to share costs and risks and other nations in international institutions.

And because they understood that our national interest in the long run would best be served by realizing the benefits of reciprocity and stability only achievable through the development of international law.

Listening to much of our public debate, I sometimes think that all this history has been forgotten, that we are suffering from a kind of collective amnesia. I submit that the basic case for American world leadership today is essentially the same as it was before the Cold War began. It is a very different world, of course, but the fact of our interdependence remains. Obviously, in every major respect, it has grown.

What are the specific foreign policy priorities in the Clinton Administration? In a recent speech at Harvard's Kennedy School, Secretary of State Warren Christopher identified three to which we are giving special emphasis—pursuing peace in regions of vital interest, confronting the new transnational security threats, and promoting open markets and prosperity.

The broad lines of American policy in these three priority areas are necessarily hammered out in Washington. But our embassies constitute an essential part of the delivery system through which those policies are implemented in particular regions and countries.

This includes not only such vital multilateral embassies as our missions to the UN in New York, Geneva and Vienna, and to NATO and the European Union in Brussels, but also our embassies in the more than 180 countries with which we maintain diplomatic relations.

Americans have fallen into the habit of thinking that ambassadors and embassies have become irrelevant luxuries, obsolete frills in an age of instant communications. We make the mistake of thinking that if a sound foreign policy decision is approved at the State Department or the White House, it does not much matter how it is carried out in the field.

This is a dangerous illusion indulged in by no other major country. Things don't happen just because we say so. Discussion and persuasion are necessary. Diplomacy by fax simply doesn't work.

Ambassadors today need to perform multiple roles. They should be the ''eyes and ears'' of the President and Secretary of State; advocates of our country's foreign policy in the upper reaches of the host government.

They need to build personal relationships of mutual trust with key overseas decisionmakers in government and the private sector. They should also radiate American values as intellectual, educational and cultural emissaries, communicating what our country stands for to interest groups and intellectual leaders as well as to the public at large.

In a previous age of diplomacy, U.S. ambassadors spent most of their time dealing with bilateral issues between the United States and the host country. Bilateral issues are still important—assuring access to host country military bases, promoting sales of U.S. products, stimulating educational and cultural exchanges are some notable examples. And every embassy has the obligation to report on and analyze political and economic developments in the host country that may impact on U.S. interests.

But most of the work of our ambassadors and embassies today is devoted to regional and global issues—indeed, to acting upon the three key priorities identified by Secretary Christopher in his Kennedy School speech. Let me give you some examples based on my experience in Madrid and with my fellow ambassadors in Europe:

On the first priority: pursuing peace in regions of vital interest:

We are working with our host countries to fashion common policies on the continued transformation of NATO, Partnership for Peace, NATO enlargement, and NATO-Russia relations.

After having secured host country support for the military and diplomatic measures that brought an end to the fighting in Bosnia, we are now working to assure the implementation of the civilian side of the Dayton Agreement, notably economic reconstruction, free elections, the resettlement of refugees, and the prosecution of war crimes.

That we will have fewer and smaller offices to respond to the 2 million requests we receive each year for assistance to Americans overseas and to safeguard our borders through the visa process.

And that we will be unable to maintain a world-class diplomatic establishment as the delivery vehicle for our foreign policy.

A final word on this critical last point. The money which Congress makes available to maintain the State Department and our overseas embassies and consulates is now down to about $2.5 billion a year. As the international affairs account continues to go down, we face the prospect of further cuts. The budget crunch has been exacerbated by the need to find money to pay for our new embassies in the newly independent countries of the former Soviet Union.

In our major European embassies, we have already reduced State Department positions by 25 percent since Fiscal Year 1995. We have been told to prepare for cuts of 40 percent or more from the 1995 base over the next two or three years.

In our Madrid embassy, to take an example, this will leave us with something like three political and three economic officers besides the ambassador and deputy chief of mission to perform our essential daily diplomatic work of advocacy, representation and reporting in the broad range of vitally important areas I have enumerated. Our other embassies face similarly devastating reductions.

I have to tell you that cuts of this magnitude will gravely undermine our ability to influence foreign governments and will severely diminish our leadership role in world affairs. They will also have detrimental consequences for our intelligence capabilities since embassy reporting is the critical overt component of U.S. intelligence collection. In expressing these concerns I believe I am representing the views of the overwhelming majority of our career and non-career ambassadors.

Under the pressure of Congressional budget cuts, the State Department is eliminating 13 diplomatic posts, including consulates in such important European cities as Stuttgart, Zurich, Bilbao and Bordeaux. The Bordeaux Consulate dated back to the time of George Washington. Try explaining to the French that we cannot afford a consulate there now when we were able to afford one then when we were a nation of 3 million people.

The consulates I have mentioned not only provided important services to American residents and tourists, they were political lookout posts, export promotion platforms, and centers for interaction with regional leaders in a Europe where regions are assuming growing importance. Now they will be all gone.

Closing the 13 posts is estimated to save about $9 million a year, one quarter of the cost of an F–16 fighter plane. Bilbao, for example, cost $200,000 a year. A B–2 bomber costs about $2,000 million. I remind you that $2 billion pays nearly all the salaries and expenses of running the State Department—including our foreign embassies—for a year.

Let us be clear about what is going on. The commendable desire to balance our national budget, the acute allergy of the American people to tax increases (indeed, their desire for tax reductions), the explosion of entitlement costs with our aging population, and the need to maintain a strong national defense, all combine to force a drastic curtailment of the civilian discretionary spending which is the principal public vehicle for domestic and international investments essential to our country's future.

Having no effective constituency, spending on international affairs is taking a particularly severe hit within the civilian discretionary account and with it the money needed for our diplomatic establishment. The President and the Secretary of State are doing their best to correct this state of affairs, but they will need greater support from the Congress and the general public than has been manifest so far if this problem is to be properly resolved.

I submit that it will not be resolved, until there is a recognition that the international affairs budget is in a very real sense a national security budget—because diplomacy is our first line of national defense. The failure to build solid international relationships and treat the causes of conflict today will surely mean costly military interventions tomorrow.

## TRIBUTE TO CALIFORNIA WORKING GROUP

### HON. ANNA G. ESHOO

OF CALIFORNIA

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, April 30, 1996*

Ms. ESHOO. Mr. Speaker, I rise today to honor the California Working Group, whose TV producers are being honored by the 110 affiliated local unions of the Central Labor Council of San Mateo County, AFL–CIO, and their 65,000 members and families for their production of ''We Do the Work.''

California Working Group has for 6 years produced ''We Do the Work,'' the only national public television series that addresses contemporary life and issues faced by working people. The weekly series has been broadcast on more than 130 PBS stations across the country, with programs highlighting Americans' concerns about unemployment, child labor, job wages, job migration, health and safety issues, and job training, as well as programming which examines the labor culture, media coverage of work issues, and leadership within the labor movement.

The staff and board of directors of California Working Group have succeeded in their mission by producing programs that bring positive images of working people to television. The distinguished producers and members on the staff are Patrice O'Neill, Rhian Miller, Linda Peckham, Kyung Sun Moon, Debra Chaplan, Valerie Lapin, Craig Berggold, and Steve Diputado and the board of directors are Rome Aloise, Mary Anne Barnett, Danny Beagle, Barbara Byrd, Art Carter, Dave Elsila, John Garcia, Kathy Garmezy, Jeff Greendorfer, Conn Hallinan, Ben Hudnall, Bob Kalaski, Karen Keiser, Shelley Kessler, Ed Logue, Ken Lohre, Jack McNally, Kerry Newkirk, Gladys Perry, Art Pulaski, Erica Rau, Charlie Reiter, Alicia Ribeiro, Steve Roberti, Dan Scharlin, Steve Shriver, Carole Sickler, Dave Sickler, and Michael Straeter. Together they have successfully provided a forum for ordinary Americans to speak their minds and share their stories with the public at large.

California Working Group productions have been awarded Golden and Silver Apple Awards from the National Educational and Film & Video Festival, silver and gold plaques from the Chicago International Film Festival, and the Sidney Hillman Award.

Mr. Speaker, the California Working Group is an exemplary nonprofit organizations that has contributed great depth and diversity to our community and the labor movement. I ask my colleagues to join me in saluting the California Working Group, its staff and board of directors whose dedication and commitment to quality programming has given a voice to working Americans.

## HONORING THE ROCK CITY/ROME VOLUNTEER FIRE DEPARTMENT

### HON. BART GORDON

OF TENNESSEE

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, April 30, 1996*

Mr. GORDON. Mr. Speaker, I am taking this opportunity to applaud the invaluable services provided by the Rock City/Rome Volunteer Fire Department. These brave, civic minded people give freely of their time so that we may all feel safer at night.

Few realize the depth of training and hard work that goes into being a volunteer firefighter. To quote one of my local volunteers, ''These fireman must have an overwhelming desire to do for others while expecting nothing in return.''

Preparation includes twice-monthly training programs in which they have live drills, study the latest videos featuring the latest in firefighting tactics, as well as attend seminars where they can obtain the knowledge they need to save lives. Within a year of becoming a volunteer firefighter, most attend the Tennessee Fire Training School in Murfreesboro where they undergo further, intensified training.

When the residents of my district go to bed at night, they know that should disaster strike and their home catch fire, well-trained and qualified volunteer fire departments are ready and willing to give so graciously and generously of themselves. This peace of mind should not be taken for granted.

By selflessly giving of themselves, they ensure a safer future for us all. We owe these volunteer fire departments a debt of gratitude for their service and sacrifice.

## TRIBUTE TO EMIL SCHIEVE POST, AMERICAN LEGION ON ITS 75TH ANNIVERSARY

### HON. WILLIAM O. LIPINSKI

OF ILLINOIS

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, April 30, 1996*

Mr. LIPINSKI. Mr. Speaker, I rise today to pay tribute to an outstanding veterans organization in my district, the Emil Schieve Post of the American Legion, in Lyons, IL, as it celebrates its 75th anniversary this year.

The post was founded in 1921 by a group of World War I veterans. Its namesake, Emil Scheive was the first Lyons man killed in World War I. He died in action in France on October 4, 1918.

In its three quarters of a century in, the post has had four homes, moving to its current location at 4112 Joliet Avenue, the village's former library in 1967. In honor of its anniversary, the post is displaying historical photos from its archives that not only highlight its history, but the community's as well.

Mr. Speaker, I commend the members, living and past, of Emil Schieve American Legion Post on its 75th anniversary serving the veterans of their community.

## TRIBUTE TO TING LOU

### HON. THOMAS J. MANTON

OF NEW YORK

IN THE HOUSE OF REPRESENTATIVES

*Tuesday, April 30, 1996*

Mr. MANTON. Mr. Speaker, I rise today to pay tribute to Ting Lou of Stuyvesant High School in Manhattan who was chosen Monday March 11, 1996, as the second place winner in the prestigious Westinghouse Science Awards.

Mr. Speaker, since 1942, the Westinghouse Science Talent Search has identified and encouraged high school seniors nationwide to